ARC-CO and PLC Payment Indicator for 2014 Crop Year:
October 2014 WASDE U.S. Yield and Price

Carl Zulauf
Department of Agricultural, Environmental and Development Economics
Ohio State University

Gary Schnitkey
Department of Agricultural and Consumer Economics
University of Illinois

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This article provides payment level indicators for ARC-CO and PLC payments based on the October 10, 2014 WASDE U.S. yield and U.S. price projections for barley, corn, oats, long grain rice, medium (and short) grain rice, sorghum, soybeans, and wheat. This article updates previous indicators given on August 13, 2014 and September 18, 2014 based on the August and September WASDE (World Agricultural Supply and Demand Estimates). Estimated payments are referred to as indicator estimates because they use U.S. yield not the county yield used by ARC-CO or farm payment yield used by PLC. The estimates are not payments an individual FSA farm will receive. Nevertheless, the indicator estimates using U.S. yields should help frame perspectives and questions for FSA farm owners and operators regarding program choices.

Calculation of Estimated Indicator Program Payments

ARC-CO makes a payment if county revenue is below 86% of the county’s benchmark revenue. Benchmark revenue is the product obtained by multiplying 5-year Olympic moving averages (removes high and low values) of county yield and U.S. crop year price. ARC-CO payments are capped at 10% of the benchmark revenue. PLC makes payments when U.S. crop year average price is less than the crop’s reference price. Congress specified the reference price in the 2014 farm bill. For an extended discussion of various topics related to these two programs, see the August 13, 2014 farmdoc daily article. Topics include the third program option, ARC-IC (ARC-individual farm). The formulas used to calculate payments by ARC-CO and PLC are presented in an Appendix in the August 13, 2014 article.

U.S. per acre Payment Indicator for 2014 Crop Year – October WASDE Mid-Price
Table 1 contains the October 2014 WASDE price projections for the 2014 crop year. The mid-price projections indicate payments by ARC-CO for corn, sorghum, and wheat and by PLC for corn, long grain rice, and sorghum (see Figure 1). Indicated payment is highest for corn from ARC-CO at $79 per acre. Next highest is $78 per acre by PLC for long grain rice. Remember, actual payments depend upon county yield for ARC-CO and FSA payment yield for PLC, and payment is made on only 85% of base acres (65% for ARC-IC).

<table>
<thead>
<tr>
<th>Crop</th>
<th>Unit</th>
<th>Low</th>
<th>Mid</th>
<th>High</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barley</td>
<td>price/bushel</td>
<td>$4.70</td>
<td>$5.10</td>
<td>$5.50</td>
</tr>
<tr>
<td>Corn</td>
<td>price/bushel</td>
<td>$3.10</td>
<td>$3.40</td>
<td>$3.70</td>
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<tr>
<td>Oats</td>
<td>price/bushel</td>
<td>$2.80</td>
<td>$3.10</td>
<td>$3.40</td>
</tr>
<tr>
<td>Long grain rice</td>
<td>price/100 pounds</td>
<td>$12.20</td>
<td>$12.70</td>
<td>$13.20</td>
</tr>
<tr>
<td>Short/Medium grain rice</td>
<td>price/100 pounds</td>
<td>$17.70</td>
<td>$18.20</td>
<td>$18.70</td>
</tr>
<tr>
<td>Sorghum</td>
<td>price/bushel</td>
<td>$2.95</td>
<td>$3.25</td>
<td>$3.55</td>
</tr>
<tr>
<td>Soybeans</td>
<td>price/bushel</td>
<td>$9.00</td>
<td>$10.00</td>
<td>$11.00</td>
</tr>
<tr>
<td>Wheat</td>
<td>price/bushel</td>
<td>$5.55</td>
<td>$5.90</td>
<td>$6.25</td>
</tr>
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</table>

Due to a $0.10 per bushel decline in projected corn price from the September to October WASDE and because corn’s projected price is below its $3.70 reference price, indicated PLC payments for corn increased from $26 to $39 per acre. In contrast, indicated ARC-CO payment for corn did not change from the September to October WASDE. The reason is that the September corn price projection resulted in an indicated ARC-CO payment equal to its cap (10% of benchmark revenue).
U.S. per acre Payment Indicator for 2014 Crop Year – October WASDE Low Price

At the low projected price in the October WASDE, payments are indicated for all crops except oats and medium/short grain rice (see Figure 2). Highest indicated payment is $108 per acre for long grain rice by PLC. Next highest is $79 per acre for corn by both ARC-CO and PLC. No payment is indicated by ARC-CO for long grain rice and by PLC for soybeans and wheat. ARC-CO has indicated per acre payments of $27 for soybeans and $21 for wheat. Both ARC-CO and PLC have payments indicated for barley and sorghum, with PLC’s payment being higher.

Since ARC-CO and PLC make the same payment at a crop year average price of $3.10 per bushel for corn, the higher paying program at prices around $3.10 for corn will depend on the relationship among the yields that affect payment: farm program yield for PLC, and actual and benchmark county yield for ARC-CO. As crop year price increases above (decreases below) $3.10 for corn, the higher paying program will tend toward ARC-CO (PLC), especially as price moves further from $3.10.

For sorghum the difference between indicated payments by ARC-CO and PLC increased from the mid-price to low price calculation (Figure 1 vs. Figure 2). The reason is that ARC-CO payment was at its cap or maximum value of $26 per acre at the projected mid-price. In contrast, PLC has a much higher cap, which is determined by the difference between the reference price and loan rate. Again, remember, actual payments depend upon county yield for ARC-CO and FSA farm payment yield for PLC, and payment is made on only 85% of base acres (65% for ARC-IC).

U.S. per acre Payment Indicator for 2014 Crop Year – October 2014 WASDE High Price

Corn – ARC-CO, long grain rice – PLC, and sorghum – both programs had payments indicated at the high October WASDE price (see Figure 3). Because payment is indicated at the high price, likelihood of payment for these crop-program combinations is higher. However, payment is not 100% certain as U.S. crop year price can end up higher and, for ARC-CO, high county yields can offset low prices.

Importance of Price Uncertainty

The sizeable difference in estimated indicator payment at the low and high October WASDE price projections needs to be underscored. The current range on U.S. crop year price projections is such that both high payments and no payments may occur. To emphasize this point, Figure 4 presents the largest
difference between the October WASDE mid-price forecast and final crop year price for corn, soybeans, and wheat over the 1979 through 2012 crop years. Largest difference is $1.00 for corn, $1.75 for soybeans, and $0.38 for wheat. Wheat is smallest because its crop year begins June 1, which is earlier than the September 1 start for the corn and soybean crop year. Simply put, it is too early in the 2014 crop year to talk with much certainty about the size of payments. It is reasonable to say that 2014 crop year payments may occur, that they may be large if the right combination of price and yield materialize, that they will likely vary by crop, and that they will likely vary by program for a given crop.

Figure 3. Estimated ARC-CO and PLC Indicator Payment Per Acre, 2014 Crop, Using October 2014 WASDE U.S. Yield and High Price

Figure 4. Maximum Error of Mid-Price Projection in October WASDE from Final Crop Year Price, 1979-2012 Crop Years, $/bushel
Potential Total 2014 Crop Year Payments

In policy it is important to think at both the micro (individual farm or acre) level and macro (national) level. However, given the uncertainty surrounding 2014 crop year price (and to some degree yield) projections and the critical unknown issue of which program farms will choose, we think it is too early to provide estimates of total farm program payments. However, simple sensitivity assessments suggest that total payments could be both smaller and larger than the $4 billion plus in direct payments that farmers gave up in the 2014 farm bill. Also corn is likely to account for the bulk of payments based on current information because of its large program acres, its current price projection, and the fact that the 2014 mid-price estimate is 46% below the average price for the 2010 through 2012 crop years.

Summary Observations

- As of October 10, 2014, corn, long grain rice, and sorghum are the most likely program crops examined in this article to receive a payment for the 2014 crop year.
- Whether or not ARC-CO or PLC is likely to make a payment varies by crop.
- Lower prices will increase the likelihood of payments, especially by ARC-CO. However, because of the 10 percent cap on ARC-CO’s payment, lower prices will not likely increase payments by ARC-CO for corn and sorghum.
- County yield is a factor in determining 2014 payments by ARC-CO given currently expected prices while payment yield is a factor in determining 2014 payments by PLC.
- Payments are far from certain for both ARC-CO and PLC if prices strengthen due to lower production or higher demand whether in the U.S. or around the world during the 2014 crop year. At this time, it is reasonable to only say that 2014 crop year payments may occur, that they may be large if the right combination of price and yield materialize, that they will likely vary by crop, and that they will likely vary by program for a given crop.
- Comparison of payments under the current low, mid, and high prices in the October 2014 WASDE reveals some of the tradeoffs that need to be considered when choosing between ARC-CO and PLC. They include that ARC-CO payments are based on a benchmark revenue that follows the market, which increases the likelihood that ARC-CO will make payments in 2014 because 2014 prices are lower than the high prices of recent years. However, the cap on payments is smaller for ARC-CO than for PLC, which means that the potential payment by PLC is higher, although actual payment may be smaller. Two tradeoffs not illustrated are (1) that ARC-CO’s benchmark will eventually trend lower if prices remain low although this downward adjustment is tempered because ARC-CO has the PLC reference price as a minimum price and (2) that ARC-CO pays on price and yield declines while PLC pays if price is below the reference price. Preferences among these tradeoffs are important considerations in determining which program farmers will choose.

References


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